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8 *Counsel for Plaintiff International Fur Trade Federation*

9 UNITED STATES DISTRICT COURT  
10 NORTHERN DISTRICT OF CALIFORNIA

11 INTERNATIONAL FUR TRADE  
12 FEDERATION, an unincorporated  
13 association;

14 Plaintiff,

15 – against –

16 CITY AND COUNTY OF SAN  
17 FRANCISCO; and

18 DR. GRANT COLFAX, an individual, in  
19 his official capacity as Director of the  
20 San Francisco Department of Public  
21 Health;

22 Defendants.  
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Case No. \_\_\_\_\_

**COMPLAINT FOR  
DECLARATORY AND  
INJUNCTIVE RELIEF**

**DEMAND FOR JURY TRIAL**

## SUMMARY OF THE CASE

1  
2 1. Fur is part of the fabric of our Nation, from its founding through the  
3 present day. As every child learns in school, when the early settlers brought European  
4 goods to the New World, what the Native Americans traded for them were furs. When  
5 Benjamin Franklin went to France to raise funds for the American colonists fighting  
6 arbitrary laws laid upon them by an English king, he did so wearing a hat and coat  
7 collar made from fur. *See* Walter Isaacson, BENJAMIN FRANKLIN: AN AMERICAN LIFE  
8 338 (paperback ed. 2004); [https://www.metmuseum.org/press/exhibitions/2016/](https://www.metmuseum.org/press/exhibitions/2016/benjamin-franklin)  
9 benjamin-franklin. When Abraham Lincoln traveled to Gettysburg to honor the  
10 sacrifices made there in dedication to a Nation that was “conceived in liberty,” he did so  
11 wearing his signature stovepipe hat made from beaver fur. Abraham Lincoln Presiden-  
12 tial Foundation, UNDER LINCOLN’S HAT: 100 OBJECTS THAT TELL THE STORY OF HIS  
13 LIFE AND LEGACY 194 (2016). And when, 233 years later, Barack Obama was  
14 inaugurated as President of the United States, Americans broke out their furs to  
15 celebrate. *See* Amy Chozick, *Inside the Peltway*, Wall Street Journal, Mar. 6, 2009  
16 (noting prominent African-Americans among others wearing fur on Inauguration Day).

17 2. This case is about San Francisco’s ban on fur, added by Ordinance No. 55-  
18 18 as Article 1D of the San Francisco Health Code (the “Fur Ban”), which applies to all  
19 fur products as of January 1, 2020. It is important to recognize at the outset what this  
20 ban is — and is *not* — about. While the Fur Ban may be found in the city’s Health  
21 Code, fur products are not a cause of harm to anyone’s *health* in San Francisco, and the  
22 Fur Ban does not even claim that they are, since it would be especially silly to do so.  
23 Nor do fur products pose any threat to the *safety* of anyone in San Francisco.

24 3. Rather, in addition to how great they feel for the people who wear them  
25 (and for others who feel them), fur products — as defined under the Fur Ban to include,  
26 e.g., clothing, hats, earmuffs, scarves, and gloves — protect people from the cold.  
27 Indeed, the Fur Ban does not prohibit people in San Francisco from possessing or  
28 wearing fur. And it even allows used furs products to be sold. So the Fur Ban in San

1 Francisco is certainly not about the health or safety of *any human beings in San*  
2 *Francisco*.

3 4. Moreover, in the City and County of San Francisco, not a single animal is  
4 raised for its fur. Nor is any animal trapped for the purpose of selling its fur. In fact,  
5 there were not even any fur farming or commercial trapping operations in San Francisco  
6 at the time the Fur Ban came before the San Francisco Board of Supervisors. So the  
7 Fur Ban is certainly not about the welfare of *any animals in San Francisco*.

8 5. Nevertheless, in an act of sanctimony, the San Francisco Board of  
9 Supervisors in April 2018 unanimously passed the Fur Ban. Since January 1, 2019, the  
10 Fur Ban has made it unlawful to sell, offer for sale, display for sale, trade, give, donate  
11 or otherwise distribute a fur product “by any means” in San Francisco. S.F. Health  
12 Code Art. § 1D.4. The Fur Ban further makes it unlawful to manufacture a fur product  
13 in San Francisco. *Id.*

14 6. The Fur Ban lumps together *every* fur product from *every* fur animal,  
15 banning everything from a mink coat to a beaver hat to an ordinary rabbit’s foot. The  
16 Fur Ban’s far-reaching sweep demonstrates that it is not really aimed at improving  
17 animal welfare, since it prohibits fur products regardless of what kind of animal the fur  
18 comes from — and regardless of how well the animal was treated during its lifetime.  
19 Under the Fur Ban, even the fur from a fox that died of old age, safe in its den, cannot  
20 be sold in San Francisco. Fur coats from minks raised under some of the world’s  
21 highest animal welfare standards in Denmark? Banned. Nylon jackets with a little fur  
22 trim from coyotes humanely trapped under internationally-agreed standards in North  
23 Carolina? Banned as well.

24 7. The Fur Ban does make a host of exceptions. While it claims that “[t]he  
25 sale of fur products in San Francisco is inconsistent with the City’s ethos of treating all  
26 living beings, humans and animals alike, with kindness,” some animals are apparently  
27 more equal than others, as that ethos does not apply to cows, lambs, or sheep, since the  
28 Fur Ban’s definition of “fur” expressly excludes “cowhide with hair attached thereto; or

1 lambskin or sheepskin with fleece attached thereto.” S.F. Health Code §§ 1D.2(i),  
2 1D.3. Furthermore, the Fur Ban expressly excludes from the definition of “fur” the  
3 skins of any animal that “are to be converted to leather” with the “hair, fleece, or fur  
4 fiber completely removed.” *Id.* And the Fur Ban even allows the sale of the skins of  
5 traditional fur animals — mink, chinchilla, sable, lynx, fox, rabbit, beaver, coyote — as  
6 long as the skins are deprived of their value by having the hair, fleece, or fur fibers  
7 removed. The Fur Ban also allows the sale of all *used* fur products from any animal,  
8 provided that the seller is a non-profit, pawn shop, or second-hand store or is someone  
9 not in the business of selling fur products. S.F. Health Code § 1D.4(c).

10 8. The Fur Ban is so arbitrary as to be ridiculous — as in literally the subject  
11 of ridicule. As one commenter on a recent *New York Times* article observed, “It seems  
12 the height of hypocrisy to exempt leathers and shearling. ... I suppose it’s difficult to  
13 maintain 100 percent pure self-righteousness.” The author of the Fur Ban herself  
14 perhaps symbolizes some of this in claiming not to eat meat while still eating fish and  
15 wearing leather, according to the *San Francisco Chronicle*. And she imposes no ban on  
16 herself: “But I try and limit my buying of them.” Phil Matier & Andy Ross, *SF on*  
17 *Verge of Banning Sales of New Fur Clothes*, S.F. Chronicle, Mar. 19, 2018, available at  
18 [https://www.sfchronicle.com/bayarea/matier-ross/article/SF-on-verge-of-banning-sales-](https://www.sfchronicle.com/bayarea/matier-ross/article/SF-on-verge-of-banning-sales-of-new-fur-clothes-12762563.php)  
19 [of-new-fur-clothes-12762563.php](https://www.sfchronicle.com/bayarea/matier-ross/article/SF-on-verge-of-banning-sales-of-new-fur-clothes-12762563.php). As one seller of leather products remarked when the  
20 Fur Ban was under consideration, “What’s next? They’re going to say that you can’t  
21 have beef and you can’t have pork and duck in Chinatown?” Associated Press, *San*  
22 *Francisco expected to ban fur sales, stirring backlash: ‘What’s next? They’re going to*  
23 *say that you can’t have beef?’* L.A. Times, Mar. 20, 2018, available at  
24 <https://www.latimes.com/local/lanow/la-me-fur-sales-sf-20180320-story.html>. But  
25 politicians are free to be ridiculous, and courts do not adjudge the *wisdom* of the laws  
26 they pass.

27 9. Yet San Francisco’s Fur Ban goes much farther than mere ridiculousness  
28 — it goes so far as to violate the Commerce Clause of the United States Constitution.

1 San Francisco uses the hook of concern about the treatment of animals — animals that  
2 are raised or killed for their fur — not to ban the sale and distribution of fur products  
3 from any animals raised or trapped in San Francisco but to ban the sale and distribution  
4 of fur products from all animals raised or trapped everywhere else in the world, no  
5 matter how well the animals were treated in *other states and countries*. And San  
6 Francisco even purports to ban the distribution in San Francisco of fur products sold  
7 *outside* the city — whether in neighboring Oakland or faraway Oslo — thus further  
8 interfering with interstate and foreign commerce.

9 10. While San Francisco is welcome to issue a resolution stating that its Board  
10 of Supervisors disapproves of the purchase of fur products — as it has done, for  
11 example, with eggs from caged hens — what it may *not* do under the Supreme Court’s  
12 Dormant Commerce Clause jurisprudence is place a dam in the stream of interstate and  
13 foreign commerce of tens of millions of dollars of products that do not threaten the  
14 health, safety, or welfare of a single resident — human or animal — of San Francisco.  
15 When fur products made from animals raised in Europe, for example — under some of  
16 the strictest animal welfare conditions in the world — reach San Francisco’s city limits,  
17 the Fur Ban’s total prohibition on their sale and distribution is an insurmountable and  
18 therefore unconstitutional burden on foreign commerce.

19 11. The Fur Ban took effect on January 1, 2019, but its enforcement provisions  
20 did not immediately apply to “persons or entities” engaged in the sale, offer for sale,  
21 display for sale, trade, gift, donation, or other distribution of fur products if the person  
22 or entity purchased or obtained the fur product or before March 20, 2018. As of  
23 January 1, 2020, however, those enforcement provisions are in effect as to *all* fur  
24 products — regardless of when they were purchased or obtained.

25 12. In this case, the International Fur Trade Federation seeks a judicial  
26 declaration and permanent injunction against the enforcement of the Fur Ban on the  
27 grounds that it is unconstitutional. The Fur Ban violates the United States Supreme  
28 Court’s Dormant Commerce Clause doctrine in multiple ways and must be enjoined.

1 **JURISDICTION**

2 13. This case arises under the Constitution of the United States and under 42  
3 U.S.C. § 1983, as further alleged below. This Court has subject-matter jurisdiction  
4 under 28 U.S.C. § 1331 and 28 U.S.C. § 1343, as further alleged below.

5 **INTRADISTRICT ASSIGNMENT**

6 14. Pursuant to Civil L.R. 3-5(b), 3-2(c), and 3-2(d), because this action arises  
7 in the County of San Francisco (among other places), in that a substantial part of the  
8 events which give rise to the claims are occurring in that county, this action “shall be  
9 assigned to the San Francisco Division or the Oakland Division.”

10 **THE PARTIES**

11 15. Plaintiff International Fur Trade Federation (“IFF”) is an unincorporated  
12 association headquartered in the United Kingdom. IFF, established in 1949, represents  
13 the international fur industry and regulates its practices and trade. IFF promotes the  
14 business of fur by establishing certification and traceability programs on animal welfare  
15 and the environment. IFF represents 56 members associations in over 40 countries  
16 around the world. The members encompass all parts of the fur trade, including farmers,  
17 trappers, auction houses, brokers, dressers, designers, manufacturers, and retailers.  
18 IFF’s members whose fur products have been sold in San Francisco face an immediate  
19 threat of liability and fines if they sell *any* of their fur products there today. Any of  
20 IFF’s current members whose fur products have been sold in San Francisco would have  
21 standing in their own right to present the claims asserted in this action, though neither  
22 the claims asserted nor the relief requested requires that these federation members  
23 participate individually in this suit. IFF itself is also suffering injury as an association  
24 in the form of a continuing drain on its resources as long as the Fur Ban remains in  
25 effect and the association must devote its resources to trying to ascertain and educate its  
26 members as to the scope of the Fur Ban’s application to them and to their customers.

27 16. Defendant City and County of San Francisco (“San Francisco”) is a local  
28 government in San Francisco, California. San Francisco enacted the unconstitutional

1 Fur Ban, employs the agents tasked with its enforcement, and, under section 1D.5(b)(4)  
2 of the Fur Ban, receives the fines that result from its enforcement.

3 17. Defendant Dr. Grant Colfax is the Director of San Francisco's Department  
4 of Public Health. Section 1D.5 of the Fur Ban provides for its enforcement through  
5 administrative citations and the imposition of fines by the Director, i.e., Defendant  
6 Colfax. Defendant Colfax has published an "Animal Fur Products Frequently Asked  
7 Questions" page that indicates he and his Department intend to enforce the Fur Ban  
8 against the sale, offer for sale, or distribution of Fur Products in San Francisco.

### 9 GENERAL ALLEGATIONS

#### 10 *Fur Products Sold in San Francisco Are in Interstate and Foreign Commerce*

11 18. There can be no question that fur products sold in San Francisco are in  
12 interstate and foreign commerce.

13 19. Because there are no fur farming or commercial trapping operations in San  
14 Francisco, all of the fur products that are sold in San Francisco come from outside the  
15 city. In addition, because the largest fur-producing farms are all located outside  
16 California or outside the United States, it is impossible that none of the fur products that  
17 have been sold in San Francisco are from IFF members' farming operations in other  
18 states and countries. Moreover, according to the California Department of Fish and  
19 Wildlife, the total number of trapped animals throughout the state in 2017 was only  
20 1,568. Thus, it is impossible that none of the fur products that have been sold in San  
21 Francisco are from IFF members' trapping operations in other states and countries.

22 20. For example, outside of China, the world's leading producer of mink pelts  
23 is Denmark (with over 17 million produced in 2017), and Danish mink pelts are  
24 regularly sold at auctions in North America for use in fur products sold throughout the  
25 United States, including in San Francisco. Outside of China, the world's leading  
26 producer of fox pelts is Finland (with over 2 million produced in 2017), and Finnish fox  
27 pelts are likewise regularly sold at auctions in North America for use in fur products  
28 sold throughout the United States, including in San Francisco. Roughly 75% of fur

1 from chinchilla comes from outside the United States. And all fur from Asiatic  
2 raccoons, all Russian sable, and all karakul comes from outside the United States.

3 21. The federal Fur Products Labeling Act, 15 U.S.C. §§ 69 *et seq.*, defines  
4 “commerce” to include commerce between any State “and any place outside thereof”;  
5 “or between points within the same State ... but through any place outside thereof.”  
6 Accordingly, Congress deems even sales within San Francisco or between San  
7 Francisco and other places within California to be in interstate or foreign commerce if  
8 the sales are made — as San Francisco goes so far as to prohibit for fur products —  
9 over the Internet through a retailer outside the city.

10 ***San Francisco’s Fur Ban Does More Than Substantially Burden Interstate and***  
11 ***Foreign Commerce***

12 22. According to a survey of retailers by the San Francisco Chamber of  
13 Commerce and the Union Square Business Improvement District, the loss caused by the  
14 Fur Ban for San Francisco retailers who carry fur clothing alone is estimated to be \$45  
15 million a year. Even San Francisco’s Controller acknowledged a loss, based on 2012  
16 sales figures, on the same order of magnitude.

17 23. According to data from the U.S. Census Bureau’s 2012 Economic Census,  
18 the category of “Furs and Fur Garments” alone showed \$355 million in California sales  
19 in 2012 (the most recent year with product category data). San Francisco’s Controller  
20 recognized that San Francisco likely “accounts for a disproportionate share” of fur  
21 products. Even assuming San Francisco’s share of fur sales is only proportionate to its  
22 share of all retail sales in California (which is a conservative assumption given San  
23 Francisco’s colder temperatures than the state’s other major population centers and its  
24 prominence as a shopping destination), San Francisco’s Controller estimated — based  
25 on data from a census published seven years ago — that its sales of fur were close to  
26 \$11 million in 2012.

27 24. The Fur Ban does not just “burden” or “substantially burden” interstate and  
28 foreign commerce in fur products. For fur products made of animals other than cows,

1 lambs, or sheep, the Fur Ban places a complete ban on the “sale, offer for sale, display  
2 for sale, trade, gift, donation, or other distribution” of them. S.F. Health Code  
3 § 1D.4(a). There can be no greater burden on such commerce in a particular market  
4 than to altogether prohibit it.

5 25. While San Francisco’s Office of the Controller wrote in March 2018 that  
6 the Fur Ban did not explicitly prohibit “out-of-town or online sales,” Defendant Colfax  
7 today takes the position that retailers who are not even located in San Francisco violate  
8 the Fur Ban if a customer uses the Internet to have a fur product sold elsewhere in the  
9 world shipped to him or her in San Francisco. *See* [https://www.sfdph.org/dph/EH/  
10 AnimalFur/faq.asp](https://www.sfdph.org/dph/EH/AnimalFur/faq.asp). And he further takes the position that the mere distribution of a fur  
11 product through San Francisco “by any means” violates the Fur Ban, such that fur  
12 products may not even be transported through the city, whether through the Port of San  
13 Francisco or even on a UPS truck. *Id.*

14 26. For San Francisco to completely ban the sale of fur products (as defined in  
15 the Fur Ban) — all of which come from outside San Francisco and virtually all of which  
16 come from outside California, with a large percentage originating outside the United  
17 States — is for San Francisco to more than substantially burden interstate and foreign  
18 commerce.

19 ***San Francisco’s Fur Ban Has No Legitimate Local Purpose***

20 27. While San Francisco’s interest in the welfare of animals within its own  
21 jurisdiction is a proper — and laudable — legislative interest, the Fur Ban does not  
22 even articulate, let alone advance, any legitimate *local* purpose as applied to fur  
23 products from animals raised or trapped entirely in other states and countries.

24 28. The Fur Ban recites that “[t]he sale of fur products in San Francisco is  
25 inconsistent with the City’s ethos of treating all living beings, humans and animals  
26 alike, with kindness. In light of the wide array of faux fur and other alternatives for  
27 fashion and apparel, the demand for fur products does not justify the unnecessary  
28 killing and cruel treatment of animals. Eliminating the sale of fur products in San

1 Francisco will promote community awareness of animal welfare, bolster the City’s  
2 stance against animal cruelty, and, in turn, foster a more humane environment in San  
3 Francisco.” S.F. Health Code § 1D.2(i).

4 29. But none of these statements articulates a legitimate local purpose for  
5 legislation — and certainly not for a total ban on products that do not constitute any  
6 threat to the health, safety, or welfare of any person *or animal* within San Francisco. If  
7 they did, then *any* city or state could ban *any* product on the ground that its sale is  
8 “inconsistent with the City’s ethos of treating all living beings, human and animals  
9 alike, with kindness.” But virtually all products derived from animals involve either the  
10 death or at least some discomfort of the animals. Even products that result from human  
11 labor may involve a certain rate of death or at least some discomfort among the human  
12 beings who produce them. It cannot be the case that a city or state may impose a  
13 complete ban on a product merely because it deems the treatment of animals or people  
14 — particularly animals or people in *other* jurisdictions — as not kind enough.

15 30. In any event, San Francisco does not even have any consistent (let alone  
16 rational) ethos of treating all living beings, “humans and animals alike,” with kindness.  
17 For example, this year San Francisco reported more than 8,000 homeless humans within  
18 its county, and San Francisco’s “shelters” have put to death even more than that number  
19 of dogs, cats, and other animals within the last six years alone. San Francisco’s “ethos”  
20 for purposes of justifying the most burdensome of burdens on interstate and foreign  
21 commerce cannot be whatever its Board of Supervisors claims it is.

22 31. Similarly, because there are almost always alternatives to every animal  
23 product (albeit highly inferior alternatives in many cases), a claim that the killing of  
24 animals is “unnecessary” — again, as to animals outside San Francisco — cannot be a  
25 valid basis for a burden on commerce. And “promot[ing] community awareness of  
26 animal welfare, bolster[ing] the City’s stance against animal cruelty, and, in turn,  
27 foster[ing] a more humane environment in San Francisco” are neither intelligible  
28 legislative interests nor (to the extent their meaning can be divined) even advanced in

1 any way by the Fur Ban. For example, the absence of new fur products in retail stores  
 2 in San Francisco does not “promote community awareness of animal welfare”; rather, it  
 3 projects no message about it at all. Similarly, other than the virtue-signaling aspect of  
 4 the recitals in the Fur Ban itself, the absence of new fur products in retail stores in San  
 5 Francisco does absolutely nothing to “bolster the City’s stance against animal cruelty.”  
 6 If actual cruelty to animals is taking place in San Francisco or anywhere else in the  
 7 world, the unavailability of new fur products within the city does nothing to stop it.  
 8 And unless fostering a “more humane environment in San Francisco” means whatever  
 9 San Francisco wants it to mean, prohibiting the sale of new fur products in the city  
 10 while allowing those same products to be worn in public and displayed in the windows  
 11 of second-hand stores has no effect on how “humane” the environment is.

12 32. None of the Fur Ban’s other “findings” — all of which pertain to fur  
 13 farming that does not even take place anywhere in San Francisco — constitutes a  
 14 legitimate local purpose for banning the sale of fur products in the city. Indeed, that the  
 15 Fur Ban reflects San Francisco’s attempt to condemn even the world’s most responsible  
 16 fur farmers and trappers simply because they raise animals for their fur — again,  
 17 animals that are raised entirely outside San Francisco — is reflected by its author’s  
 18 statement that “I just think it’s completely inhumane knowing that there are people who  
 19 farm animals particularly to use their fur or skin for fashion apparel.” Rachel Swan,  
 20 *Supervisor Katy Tang wants fur banned in SF*, S.F. Chronicle (Jan. 23, 2018), available  
 21 at [https://www.sfchronicle.com/politics/article/Supervisor-Katy-Tang-wants-fur-](https://www.sfchronicle.com/politics/article/Supervisor-Katy-Tang-wants-fur-banned-in-SF-12519739.php)  
 22 [banned-in-SF-12519739.php](https://www.sfchronicle.com/politics/article/Supervisor-Katy-Tang-wants-fur-banned-in-SF-12519739.php).

23 33. No court has ever held that a belief that the farming animals of animals in  
 24 *other states and countries* is inhumane constitutes a legitimate *local* purpose for  
 25 banning the resulting products.

## 26 **FIRST CAUSE OF ACTION**

### 27 **Declaratory Relief — Unenforceability of Fur Ban Against Fur Products**

#### 28 **Shipped from Outside San Francisco to Persons in San Francisco**

1 34. IFF realleges and incorporates by reference all of the preceding  
2 paragraphs.

3 35. There exists a dispute between the parties regarding the enforceability of  
4 the Fur Ban against fur products that are shipped from locations outside San Francisco  
5 to persons in San Francisco.

6 36. As alleged above, the Fur Ban makes it unlawful not only to sell a fur  
7 product within San Francisco but also to “offer for sale, display for sale, trade, give,  
8 donate, or otherwise distribute a Fur Product by any means in San Francisco.” S.F.  
9 Health Code § 1D.4(a).

10 37. Based on a plain reading of this section of the Fur Ban, the term “otherwise  
11 distribute a Fur Product by any means” in San Francisco must be read as limited to  
12 distribution in San Francisco of a fur product that has been sold *in San Francisco*. In  
13 other words, the Fur Ban’s geographically limiting language “in San Francisco” must be  
14 read as limiting sales, offers for sale, displays for sale, trades, gifts, and donations only  
15 if they take place entirely in San Francisco. Accordingly, the term “otherwise distribute  
16 a Fur Product by any means in San Francisco” must be read to apply to other forms of  
17 distributing fur products where the distribution results from sales (and, e.g., trades,  
18 gifts, and donations) that take place entirely *in San Francisco*.

19 38. Under section 1D.5(a) of the Fur Ban, Defendant Colfax is authorized to  
20 “issue rules, regulations, and guidelines necessary or appropriate for the implementation  
21 and enforcement of” the Fur Ban. On information and belief, Defendant Colfax has not  
22 issued any rules or regulations concerning the Fur Ban.

23 39. In an online FAQ intended to provide guidelines for its enforcement,  
24 Defendant Colfax has, however, interpreted the Fur Ban as applying to sellers who are  
25 not even located in San Francisco if a customer uses the Internet (or other means of  
26 communication, such as a telephone) to have a fur product sold elsewhere in the world  
27 shipped to him or her — or even to a gift recipient — in San Francisco. Answering the  
28 question, “Would a retailer that is not physically located in the City violate the

1 Ordinance if a customer purchases a fur product through the retailer’s website and the  
2 fur product is physically distributed to the City?” Defendant Colfax stated: “Yes.  
3 Article 1D section 1D.4(a) prohibits the distribution of a fur product by any means in  
4 the City. A retailer that sells a fur product and arranges for a fur product to be  
5 distributed to or from the City, violates section 1D.4(a) for distributing a fur product in  
6 the City.” See <https://www.sfdph.org/dph/EH/AnimalFur/faq.asp>. Defendant Colfax  
7 apparently takes the position that the mere distribution of a fur product in San Francisco  
8 “by any means” violates the Fur Ban, such that fur products sold by a retailer *outside*  
9 San Francisco may not even be transported to a recipient in the city, whether through  
10 the Port of San Francisco or even on a UPS truck. *Id.*

11 40. Yet it would be an even greater and more far-reaching burden on interstate  
12 and foreign commerce to enforce the Fur Ban against the sale of products that are sold  
13 *outside* San Francisco merely because they are subsequently distributed in San  
14 Francisco to a purchaser or other recipient.

15 41. Even other San Francisco officials have not read the Fur Ban in such a way  
16 as Defendant Colfax has. As alleged above, in assessing the “Potential Impacts of a Fur  
17 Ban,” San Francisco’s Controller wrote in March 2018 that the possession of fur  
18 products “is not banned; nor are *out-of-town* or *online* sales prohibited.”

19 42. As alleged above, IFF members now face prosecution by Defendants when  
20 their products are shipped to persons in San Francisco, even after title has passed from a  
21 seller outside San Francisco, despite the fact that, under California’s own version of the  
22 Uniform Commercial Code, title passes, and therefore as a matter of law the sale of  
23 these products takes place, outside San Francisco. Cal. Comm. Code §§ 2106(1),  
24 2401(2)(1).

25 43. As alleged herein, an actual controversy has arisen and now exists  
26 regarding a matter over which this Court has subject-matter jurisdiction — the  
27 constitutionality of the Fur Ban — which depends on the scope of its application,  
28 including whether the Fur Ban is enforceable against out-of-state sales of IFF’s

1 members' fur products that are shipped to persons in San Francisco after title has passed  
2 from a seller outside San Francisco — or outside the State of California.

3 44. A declaratory judgment as to the enforceability of the Fur Ban against such  
4 out-of-state sales will terminate and afford relief from the uncertainty, insecurity, and  
5 controversy giving rise to this cause of action. Plaintiffs therefore seek declaratory and  
6 further relief under 28 U.S.C. §§ 2201 et seq. (the Declaratory Judgment Act).

7 45. The threat of enforcement of the Fur Ban is causing immediate and  
8 irreparable injury to IFF's members, including but not limited to lost sales, lost profits,  
9 loss of business opportunities, diminution in value of their business, and the threat of  
10 administrative fines, and will continue to cause irreparable harm unless enjoined.

11 46. Because enforcement of the Fur Ban is causing harm that cannot be  
12 adequately compensated by the recovery of damages against Defendants, IFF requests  
13 that this Court provide preliminary and permanent injunctive relief enjoining  
14 Defendants from enforcing the Fur Ban against out-of-state sales of the IFF members'  
15 fur products that are shipped to persons in San Francisco after title has passed from a  
16 seller outside San Francisco or the State of California.

## 17 **SECOND CAUSE OF ACTION**

### 18 **Violation of the Commerce Clause of the Constitution of the United States —**

#### 19 **Substantial Burden on Interstate and Foreign Commerce**

#### 20 **Without a “Legitimate Local Purpose”**

21 47. IFF realleges and incorporates by reference all of the preceding  
22 paragraphs.

23 48. The Commerce Clause of the United States Constitution empowers  
24 Congress “to regulate commerce with foreign nations, and among the several states[.]”  
25 U.S. Const. Art. 1, § 8, cl. 3. Implicit from this express grant of power to Congress is a  
26 limitation on states' and cities' authority to enact laws that burden interstate and foreign  
27 commerce, which limitation is known as the Dormant Commerce Clause doctrine.  
28

1           49. Under the Supreme Court’s (and Ninth Circuit’s) test for whether a state or  
2 local statute that impacts interstate commerce violates the Dormant Commerce Clause  
3 doctrine:

4                         Where the statute regulates even-handedly to effectuate a legitimate  
5 local public interest, and its effects on interstate commerce are only  
6 incidental, it will be upheld unless the burden imposed on such  
7 commerce is clearly excessive in relation to the putative local  
8 benefits. *If a legitimate local purpose is found*, then the question  
9 becomes one of degree. And the extent of the burden that will be  
10 tolerated will of course depend on the nature of the local interest  
involved, and on whether it could be promoted as well with a lesser  
impact on interstate activities.

11 *See, e.g., Yakima Valley Memorial Hosp. v. Washington State Dep’t of Health*, 731  
12 F.3d 843, 846 (9th Cir. 2013) (emphasis added), citing *Pike v. Bruce Church, Inc.*,  
13 397 U.S. 137, 142 (1970). This test is sometimes referred as *Pike* balancing.

14           50. Here, as alleged above, San Francisco’s Fur Ban imposes a substantial  
15 burden on interstate and foreign commerce. Indeed, there can be no more substantial a  
16 burden on commerce than a total ban on it, which is what the Fur Ban places on fur  
17 products that are sold, offered for sale, or so much as distributed in San Francisco.

18           51. As a definitional matter, a state or local statute can only have a legitimate  
19 local purpose that outweighs its burden on commerce “[i]f a legitimate local purpose is  
20 found” in the first place. *Id.*

21           52. Here, as alleged above, the Fur Ban does not advance any legitimate local  
22 purpose. While preventing what a local government may perceive as cruelty to animals  
23 has been recognized as a legitimate government interest, that purpose is — by definition  
24 — not “local” when it comes to the welfare of animals in other cities, states, and  
25 countries. And it is not even legitimate where the concerned voters and officials of  
26 those other jurisdictions have determined that there is no animal cruelty involved.

27           53. Improving the welfare of fur animals in Wisconsin or Denmark, for  
28 example, is certainly a legitimate local purpose of the people and their governments *in*

1 *Wisconsin or Denmark*. But it is not one as to which San Francisco — which does not  
2 even have any fur farming or commercial trapping operations within its own  
3 jurisdiction — can legislate. Just as San Francisco would recognize that neither  
4 Madison nor Copenhagen has any legitimate local purpose in legislating for the  
5 perceived welfare of the sea lions at Fisherman’s Wharf, neither does San Francisco  
6 have any legitimate local purpose in legislating for the perceived welfare of animals in  
7 Wisconsin or Denmark — or any other place outside San Francisco.

8 54. Moreover, as alleged above, none of the statements in the Fur Ban’s  
9 “Findings and Purpose” (section 1D.2) constitutes a legitimate local purpose. And  
10 phony virtue-signaling cannot constitute a legitimate local purpose or else any  
11 legislative body could ban *any* product under such a guise.

12 55. Thus, because the Fur Ban substantially burdens interstate and foreign  
13 commerce in fur products — including fur products sold by IFF’s members — without  
14 a legitimate local purpose, it violates the Dormant Commerce Clause doctrine.

15 56. Accordingly, IFF is entitled to declaratory and injunctive relief against  
16 Defendants’ enforcement of the Fur Ban.

### 17 **THIRD CAUSE OF ACTION**

#### 18 **Violation of the Commerce Clause of the Constitution of the United States —** 19 **Substantial Burden on Interstate Commerce** 20 **that Clearly Exceeds Any “Putative Local Benefits”**

21 57. IFF realleges and incorporates by reference all of the preceding  
22 paragraphs.

23 58. Under the *Pike* balancing test alleged above, even where a statute regulates  
24 even-handedly to effectuate a legitimate local public interest, and its effects on  
25 interstate commerce are only incidental, it will not be upheld if the burden imposed on  
26 such commerce is clearly excessive in relation to the putative local benefits.

27 59. Here, as alleged above, San Francisco’s Fur Ban imposes a substantial  
28 burden on interstate commerce. Indeed, there can be no more substantial a burden on

1 commerce than a total ban on it, which is what the Fur Ban places on fur products that  
2 are sold, offered for sale, or so much as distributed in San Francisco.

3 60. Moreover, as alleged above, apart from virtue-signaling, the Fur Ban does  
4 not achieve any “putative local benefits.” San Francisco’s claim that “[e]liminating the  
5 sale of fur products in San Francisco will promote community awareness of animal  
6 welfare, bolster the City’s stance against animal cruelty, and, in turn, foster a more  
7 humane environment in San Francisco” amounts to little more than happy talk. For  
8 example, the inability of consumers to purchase new fur products in San Francisco does  
9 nothing to make the “community aware of animal welfare” since it says nothing about it  
10 whatsoever. And — unless they were to first read the Health Code — residents and  
11 visitors will have no idea, as they look around the city, that San Francisco has somehow  
12 “bolstered its stance against animal cruelty,” especially since anyone can appear in  
13 public wearing either real fur products (purchased in San Francisco before the Fur Ban  
14 or anywhere outside San Francisco since then) or faux fur products.

15 61. Thus, because the Fur Ban’s burden on interstate commerce in fur products  
16 — including fur products sold by IFF’s members — is clearly excessive in relation to  
17 its putative local benefits, it violates the Dormant Commerce Clause doctrine.

18 62. In any event, even if the Fur Ban conferred any putative local benefits,  
19 whether as an exercise in virtue-signaling or otherwise, the San Francisco Board of  
20 Supervisors’ interest in expressing its dislike of fur products could be promoted just as  
21 well — or even better — with a far lesser impact on interstate commerce than a total  
22 ban. Such alternatives include but are not limited to passing a resolution expressing  
23 whatever feelings the Board of Supervisors has about fur, as it has done in the past with  
24 resolutions “[u]rging San Franciscans not to purchase eggs produced by caged hens and  
25 opposing the factory farming practice of confining egg-laying hens in battery cages.”  
26 *See, e.g.*, S.F. Resolution No. 20-08. Or San Francisco could offer public education  
27 about fur products that would reflect its dislike of them. Or San Francisco could even  
28 require sellers of fur products to make certain disclosures as to whether their products

1 have obtained certification from WelFur or FurMark or any other indicator of their  
2 compliance with animal welfare standards. Indeed, any of these or other alternatives  
3 would by definition have a lesser impact on interstate commerce than a total ban.

4 63. Accordingly, IFF is entitled to declaratory and injunctive relief against  
5 Defendants’ enforcement of the Fur Ban.

6 **FOURTH CAUSE OF ACTION**

7 **Violation of the Commerce Clause of the Constitution of the United States —**  
8 **Substantial Burden on Foreign Commerce**  
9 **that Clearly Exceeds Any “Putative Local Benefits”**

10 64. IFF realleges and incorporates by reference all of the preceding  
11 paragraphs.

12 65. Under the *Pike* balancing test alleged above, even where a statute regulates  
13 even-handedly to effectuate a legitimate local public interest, and its effects on foreign  
14 commerce are only incidental, it will not be upheld if the burden imposed on such  
15 commerce is clearly excessive in relation to the putative local benefits.

16 66. Here, as alleged above, San Francisco’s Fur Ban imposes a substantial  
17 burden on foreign commerce. Indeed, there can be no more substantial a burden on  
18 commerce than a total ban on it, which is what the Fur Ban places on fur products that  
19 are sold, offered for sale, or so much as distributed in San Francisco, even if those  
20 products come from outside the United States.

21 67. Moreover, as alleged above, apart from virtue-signaling, the Fur Ban does  
22 not achieve any “putative local benefits.” San Francisco’s claim that “[e]liminating the  
23 sale of fur products in San Francisco will promote community awareness of animal  
24 welfare, bolster the City’s stance against animal cruelty, and, in turn, foster a more  
25 humane environment in San Francisco” amounts to little more than happy talk. For  
26 example, the inability of consumers to purchase new fur products in San Francisco does  
27 nothing to make the “community aware of animal welfare” since it says nothing about it  
28 whatsoever. And — unless they were to first read the Health Code — residents and

1 visitors will have no idea, as they look around the city, that San Francisco has somehow  
2 “bolstered its stance against animal cruelty,” especially since anyone can appear in  
3 public wearing either real fur products (purchased in San Francisco before the Fur Ban  
4 or anywhere outside San Francisco since then) or faux fur products.

5 68. Thus, because the Fur Ban’s burden on foreign commerce in fur products  
6 — including fur products sold by IFF’s members — is clearly excessive in relation to  
7 its putative local benefits, it violates the Dormant Commerce Clause doctrine.

8 69. In any event, even if the Fur Ban conferred any putative local benefits,  
9 whether as an exercise in virtue-signaling or otherwise, the San Francisco Board of  
10 Supervisors’ interest in expressing its dislike of fur products could be promoted just as  
11 well — or even better — with a far lesser impact on foreign commerce than a total ban.  
12 Such alternatives include but are not limited to passing a resolution expressing whatever  
13 feelings the Board of Supervisors has about fur, as it has done in the past with  
14 resolutions “[u]rging San Franciscans not to purchase eggs produced by caged hens and  
15 opposing the factory farming practice of confining egg-laying hens in battery cages.”  
16 *See, e.g.*, S.F. Resolution No. 20-08. Or San Francisco could offer public education  
17 about fur products that would reflect its dislike of them. Or San Francisco could even  
18 require sellers of fur products to make certain disclosures as to whether their products  
19 have obtained certification from WelFur or FurMark or any other indicator of their  
20 compliance with animal welfare standards. Indeed, any of these or other alternatives  
21 would by definition have a lesser impact on foreign commerce than a total ban.

22 70. Accordingly, IFF is entitled to declaratory and injunctive relief against  
23 Defendants’ enforcement of the Fur Ban.

#### 24 **PRAYER FOR RELIEF**

25 WHEREFORE, IFF respectfully seeks the following relief from this Court:

26 A. A declaratory judgment, pursuant to 28 U.S.C. §§ 2201 *et seq.* (the  
27 Declaratory Judgment Act), that the Fur Ban, i.e., Article 1D of the San Francisco  
28

1 Health Code, violates the Commerce Clause as an unconstitutional burden on interstate  
2 and foreign commerce that clearly exceeds any putative local benefits;

3 B. A permanent injunction prohibiting Defendants from enforcing the Fur  
4 Ban, i.e., Article 1D of the San Francisco Health Code, against the sale of any of IFF's  
5 members' fur products;

6 C. An award of reasonable attorney's fees and costs to extent permitted by  
7 law, including but not limited to under 42 U.S.C. § 1988; and

8 D. Such other relief as the Court deems just and proper.

9 Respectfully submitted,

10 Dated: January 13, 2020

/s/ Michael Tenenbaum

11 Michael Tenenbaum, Esq.

12 *mt@post.harvard.edu*

13 THE OFFICE OF MICHAEL TENENBAUM, ESQ.

14 *Counsel for Plaintiff International Fur Trade  
15 Federation*

**DEMAND FOR JURY TRIAL**

Plaintiff demands trial by jury.

Dated: January 13, 2020

/s/ Michael Tenenbaum

Michael Tenenbaum, Esq.

*mt@post.harvard.edu*

THE OFFICE OF MICHAEL TENENBAUM, ESQ.

*Counsel for Plaintiff International Fur Trade Federation*

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